

**Old Colony Planning Council
Minutes of the Meeting
June 26, 2019**

The five hundred and fifty eighth meeting of the Old Colony Planning Council was held on Wednesday, June 26, 2019 at the Council offices located at 70 School Street, Brockton, MA

OCPC Delegates/Alternates Present

David Klein	Abington
Sandra Wright	Bridgewater
Robert Moran Jr.	Brockton
Jeanmarie Joyce	Easton
Matthew Dyer	Hanson
Robert Downey	Kingston
Rebecca Coletta	Pembroke
Lee Hartmann	Plymouth
Christine Joy	Plympton
Robert Kuver	Stoughton
Douglas Sylvestre	Stoughton
Eldon F. Moreira	West Bridgewater

Communities Not Represented

Avon
Duxbury
East Bridgewater
Halifax
Hanover
Whitman
Delegate-at-Large

Others Present

Pasquale Ciaramella	OCPC
Charles Kilmer	OCPC
Bruce Hughes	OCPC
William McNulty	OCPC

1. CALL TO ORDER: Council President Ms. Christine Joy called the meeting to order at 7:00 P.M.

2. ROLL CALL OF MEMBERS: Council Secretary Sandra Wright read the roll call.

3. WELCOME OF NEW DELEGATES/INTRODUCTIONS: Council President Joy welcomed Mr. Matthew Dyer of Hanson who will replace Ms. Laura Fitzgerald-Kemmett, Ms. Rebecca Colletta from Pembroke who will serve as Delegate in place of Mr. Daniel Trabucco who will now serve as Pembroke Alternate in place of Mr. Daniel Taylor, and Mr. Douglas Sylvestre of Stoughton who will replace Mr. Robert Kuver who is retiring from serving as Stoughton Delegate after many years. Council President Joy thanked Ms. Fitzgerald-Kemmett, Mr. Taylor and Mr. Kuver for their service. Council Delegates and staff attending the meeting introduced themselves.

4. MINUTES OF THE APRIL 24, 2019 MEETING: Council President Joy asked if there were any additions or corrections to the meeting minutes as prepared. Mr. Lee Hartmann moved to accept the minutes as prepared, seconded by Ms. Jeanmarie Joyce. So voted.

5. FINANCIAL REPORTS FOR APRIL AND MAY: Council Executive Director Mr. Pasquale Ciaramella presented the April 2019 Financial Report. After discussion, Ms. Sandra Wright moved to accept the April 2019 financial report as prepared, seconded by Mr. Robert Moran Jr. So voted. Mr. Ciaramella also presented the May, 2019 Financial Report. After discussion, Ms. Sandra Wright moved to accept the May 2019 financial report as prepared, seconded by Ms. Jeanmarie Joyce. So voted.

6. STAFF REPORT: *Economic Development:* Mr. Ciaramella said staff is working on the EDA work plan. A CEDS Committee meeting was held on June 3, 2019. The Council has received a contract for funding from EDA for 2019-2020 and a three-year contract renewal for 2019-2021. The draft 2019 CEDS report on progress meeting of goals and objectives in the EDA grant year April 1, 2018 to March 31, 2019 has been completed. It has been reviewed and approved by CEDS Committee members. Tonight the Council will consider voting to approve the CEDS Committee's recommendation for approval. The report will be submitted to US EDA by the end of the June. Staff is working with the Town of Kingston and the Town of Plymouth on possible public works projects for US EDA funding. The next CEDS Committee meeting is scheduled for Monday, August 5, 2019 at noon in either Kingston or Plymouth. *Area Agency on Aging:* Staff is continuing work on the Area Agency on Aging (AAA) and the Ombudsman Programs for FFY 2018. Staff has successfully filed a FTA 5310 application asking for \$32,000 from MassDOT to help fund volunteer transportation. *Transportation:* Staff is continuing work on: 2020 Old Colony Long-Range Transportation Plan (LRTP); FFY 2020 Old Colony Unified Planning Work Program (UPWP); FFY 2020-2024 Transportation Improvement Program (TIP); Pavement Management Program; technical studies for BAT; and OCPC's 2019 Traffic Counting Program. Staff continues to provide Technical Assistance to our member communities and is working on numerous projects. Staff hosted the June JTC and MPO Meetings. There will be JTC and MPO meetings in July. *Comprehensive Planning:* Staff is continuing work on the 2019 DLTA projects. Staff is also working with state legislators to keep DLTA funding in budget and to increase it from \$2.8 to \$3.1 million. *Community Septic Management:* Staff is continuing with the septic loan program. Communities in this program are Avon, Cohasset, Hanson, Kingston and Stoughton.

A list of upcoming meetings/events for June, July and August 2019 was included in the meeting packet.

7. REGIONAL CLEARINGHOUSE REVIEWS:

Industrial Revenue Bond (Information only)

None

Environmental Notifications (Information only)

Council Economic Development/Community Planner Bruce Hughes presented on the following environmental notifications:

i. EEA # 16032 - Hanover Crossing (Hanover) (ENF) - The Hanover Mall was built in the late 1960s and early 1970s and is located on an approximately 106.4 acre parcel on Washington Street (Route 53) in Hanover and Norwell. The Mall also includes an approximately 5.6 acre

secondary parcel located south of the main mall property. Third Herring Brook runs through the property and generally defines the Town boundary. The property consists of an aging enclosed mall with outparcel developments containing approximately 833,781 s.f. of commercial space and approximately 3,509 parking spaces. Access to the property is through four driveways on Washington Street and two on Mill Street. The property is located within the town's Planned Shopping Center Zoning District.

The proposed project entails the removal of the majority of the existing enclosed mall and the construction of a new mixed-use lifestyle center consisting of approximately 506,035 s.f. of retail, an approximately 92,500 s.f. grocery store, and a 297 unit apartment complex with total parking of 3,700 spaces. The project is expected to generate an additional 3,032 vehicle trips per day. The development will utilize the existing driveways. New infrastructure including water, sewer, and stormwater will be constructed to service the new development. An existing wastewater treatment plant will be relocated and upgraded to service the project.

The Project will use of all feasible means to avoid potential environmental impacts. Those means include: constructing only the minimum parking necessary, construction of an extensive stormwater system to avoid impacts to adjacent resource areas; implementing traffic related mitigation including TDM measures and new signal timing to avoid "Transportation" impacts; creating pedestrian friendly environment; replacement of existing aging water infrastructure and fixtures with a modern water system; the implementation of a GHG reduction program to ensure compliance with the GHG policy, replacement of an aging wastewater treatment facility with a new state of the art facility that will be located further from Third Herring Brook and cooperating in the removal of Peterson Pond dam located on the property.

The project will be constructed in phases. Phase 1 will involve the construction of the new wastewater treatment facility that will replace the existing 1970s era system. The relocation will allow the remainder of the site to be developed. Phase 2 will entail the remaining project including the residential and commercial components of the project will be built at the same time.

ii. EEA # 16023 - Sylvia Place Pond Dam Breach (Kingston) (ENF) - The Sylvia Place Pond Dam is along the Furnace Brook (formerly named Trout Brook) within the Stewart/Pearson Preserve. Sylvia Place Pond Dam is an intermediate-sized significant-hazard earth embankment dam that is regulated (jurisdictional) by the Department of Conservation and Recreation (DCR) Office of Dam Safety (ODS). Outfall from the Furnace/Trout Brook discharges to the Jones River. The dam is located off Sylvia Place Road and Elm Street (Route 80), set back approximately 550 feet off the road.

Sylvia Place Pond Dam is approximately 275 feet long, and the crest is approximately 8 feet wide on average. The height of dam is approximately 20 feet, and the dam has an estimated maximum storage capacity of 47 acre-feet and a normal pool storage capacity of 28 acre-feet. The crest consists of a footpath along the vegetated shoulders with overly steep slopes. The spillway outlet control structure consists of a concrete broad-crested weir leading to an open

channel with concrete/stone masonry sides and a concrete fish ladder. The spillway and fish ladder discharge to a natural channel.

The project consists of breaching the existing dam and abandoning the existing fish ladder. The restoration approach stemmed from the need to rehabilitate the deteriorating fish ladder and eroding earth embankment dam in accordance with the DCR ODS. Hydraulic modeling of the Sylvia Place Pond Dam has been completed. With spillway capacity limited to 25 cubic feet per second (cfs), the dam is subject to potential overtopping in the event of runoff generated by a 2-year, 24-hour, or less, storm event. The Sylvia Place Pond Breach Project consists of the following:

- Tree and root removal to facilitate construction access to the dam.
- Removal of a section of existing embankment near the fish ladder to lower the pond outlet.

Plan to dewater Sylvia Place Pond to prevent downstream flooding during construction. Use of excavated material to fill in and abandon the existing fish ladder and spillway.

- Hydro seeding the exposed pond edge.
- Creating an open channel to connect the lowered pond to the existing inlet stream, which feeds Bryant Mill Pond.
- Erosion control by grading the new channel and stabilizing with a riprap base under natural streambed material.

The lower outlet will reduced the spillway design flood impoundment volume of Sylvia Place Pond Dam to approximately 14 acre-feet, therefore it may no longer be under the jurisdiction of DCR ODS.

8. OLD BUSINESS

- A. REPORT AND UPDATE ON THE COMMONWEALTH OF MASSACHUSETTS STATE BOARD OF RETIREMENT REGARDING REIMBURSEMENTS FOR THE UNFUNDED PORTION OF PENSIONS PAID TO OCPC PRESENT AND FUTURE RETIREES.** Mr. Ciaramella presented and summarized the issue. OCPC has been in the state pension plan since 1971. Since then, the state has paid their portion and Council employees have paid into the pension. In the legislation, the Council was required to pay into the system. Four or five years ago, the Council got a bill from the State Pension Board asking for \$90,000. Every year since, the Council has received a bill. OCPC and seven other Regional Planning Agencies (RPAs) that are in the same situation have been working with the State Pension board trying to resolve this. In the latest legislation that was filed on this, it seeks an agreement to forgive 3-4 years of payments. The aim is to get the State Pension board to forgive everything owed up to this year. Of the 13 RPAs, seven are in this situation. Three recently joined the State Pension System and do not have to pay anything. The three other RPAs are in the county retirement systems. In the early 1970's, OCPC and the other RPAs had to join the state pension system, because Social Security considered them government agencies and would not accept them in their system.

9. NEW BUSINESS:

- A. REVIEW AND CONSIDERATION OF THE DRAFT FFY 2020 OLD COLONY PLANNING UNIFIED WORK PROGRAM (UPWP).** Mr. Charles Kilmer, Assistant Director/Transportation Program Manager presented. Included in the meeting packet was a copy of the report. The report consists of the following sections: Instruction, Management and Support of the Planning Process and Certification Activities. Data Connection and Analysis Activities. Short Range and Long Range Transportation Planning Activities. Other Transportation Technical Activities, Planning Staff, Estimated Budgets and Appendices. On June 18, 2019 the FFY 2020 Unified Planning Work Program (UPWP) went out for a 21 day Public Review and Comment Period. After discussion, Mr. David Klein moved to endorse the draft FFY 2020 Old Colony Unified Work Program, seconded by Ms. Jeanmarie Joyce. So voted.
- B. REVIEW AND CONSIDERATION OF THE DRAFT FFY 2020-2040 OLD COLONY LONG RANGE TRANSPORTATION PLAN (LRTP)** Mr. William McNulty, OCPC Senior Transportation Planner presented. Included in the meeting packet was a copy of Mr. McNulty's Power Point presentation. Every four years, the Old Colony Metropolitan Planning Organization (MPO) embarks upon an update of the region's Long Range Transportation Plan (LRTP). The LRTP helps determine how federal and state funding will be spent on transportation infrastructure and services in the Old Colony region over the next 20 years. It's a Federally Required Planning Document that is updated every four years. There is a twenty-year planning horizon (2020-2040). It guides Capital Investment in Regional Transportation. It is performance Based Planning. The Old Colony MPO has adopted Statewide Performance Targets. The report document consists of: Chapter 1- Introduction and the Continuing, Comprehensive and Cooperative (3c) Planning Process. Chapter 2 - Regional Goals, Objectives and Performance Measures. Chapter 3 - Regional Profile and Livability. Chapter 4 - The Regional Highway System. Chapter 5 - The Regional Transit System. Chapter 6 - Bicycle and Pedestrian Transportation. Chapter 7 - Environmental Quality, Climate Change and Hazards. Chapter 8 - Safety and Security. Chapter 9 - Finance. Chapter 10 - Conclusions and Recommendations. Public Reach/Comments Received: Reconstruct Route 24 Interchanges 17 (Route 123) and 18 (Route 27) to Interstate Standard to support Brockton area's economic vitality. Double track Old Colony Commuter Rail line between Bridgewater and Braintree to support Rail Vision's 15-minute service interval goal. Add parking decks to existing Commuter rail surface parking lots. Enhanced Transit connections. Local opposition to electrification of commuter rail system through local towns. More sidewalks needed. Fix high crash intersections. Fix potholes and pavement. Need to plan for climate change. Need to replace and modernize outdated traffic signal systems. Potential Planning Scenarios well received. Recommended Projects and Planning Strategies. Investing in the Future: \$200 million in surface transportation investment FFY 2020-2029. Transit Investment. Additionally, Identified Regional Highway and Transit Needs, Currently None-Fiscally Constrained. Projects screened against PM1 (Safety), PM2, (System Preservation) PM 3 (Mobility) and Transit Asset Management (TAM) Performance Targets Recommended Planning Strategies. Continue to operate a robust Pavement Management System, Safety Managing System, and Congestion Management Process. Incorporate planning strategies that support healthy, vibrant communities. Continue to support adoption and application of Complete Streets policies. Environmental Monitoring. 2020 Old Colony LRTP Timeline. Next Steps: Draft Plan online now (www.ocpcrpa.org), and 21 Day Public Review Period that

commenced June 18, 2019. Consultation with partners and stakeholders. Presentation to Public (Brockton and Plymouth) June 24 and June 26, 2019. Presentation to Old Colony Planning Council June 26, 2019. Presenting to Old Colony Joint Transportation Committee – July 11, 2019. Final Presentation to MPO, presentation of comments received and respective responses, and request for MPO Endorsement on July 16, 2019. After discussion, Mr. Robert Moran Jr. moved to approve, seconded by Ms. Jeanmarie Joyce. So voted.

C. REVIEW AND CONSIDERATION OF THE CEDS ADVISORY COMMITTEE RECOMMENDATIONS PERTAINING TO THE 2019 CEDS ANNUAL REPORT. Mr. Bruce Hughes, OCPC Economic Development/Community Planner presented. Mr. Hughes said the U.S. Economic Development Agency (US EDA) requested that OCPC file a report updating progress on meeting the goals and objectives in the existing approved CEDS document for the EDA Economic Development District grant year 2018-2019. In 2020, OCPC will be required to submit a new CEDS document that when approved by US EDA will be good for five years. Rather than updating the entire CEDS document each year once approved EDA, OCPC will be required to submit to US EDA an annual update regarding progress on meeting the goals and objectives in the 2020 CEDS document. After discussion, Ms. Sandra Wright moved to approve the CEDS Advisory Committee recommendation pertaining to the report on progress on the OCPC CEDS document goals and objectives for grant year 2019-2020, seconded by Ms. Jeanmarie Joyce. So voted.

D. REVIEW AND CONSIDERATION OF OLD COLONY PLANNING COUNCIL RESOLUTION NUMBER 231 ADOPTING AN OPERATING BUDGET FOR FISCAL YEAR 2019-20. Mr. Pasquale Ciaramella, OCPC Executive Director informed the Council of the details of OCPC Resolution Number 231. Included in the meeting packet was a handout listing these recommendations. The total OCPC's FY-2020 Budget is \$2,895,898, with \$1,636,898 operating and \$1,259,000 Programmatic (Pass-Through) Funds. The assessment on the member cities and towns, as authorized by the Massachusetts Department of Revenue, shall be at the rate of thirty-seven point five cents (\$0.375) per capita for the year. After discussion, Mr. Lee Hartmann moved to approve OCPC Council Resolution Number 231, seconded by Ms. Jeanmarie Joyce. So voted.

10. COMMUNITY CONCERNS:

11. OTHER BUSINESS:

A. SUSPENSION OF JULY, 2019 OCPC COUNCIL MEETING: After discussion Ms. Christine Joy moved the Council not to have a July 2019 meeting, seconded by Mr. Robert Moran Jr. So voted.

12. VISITORS COMMENTS/QUESTIONS:

There were none.

13. ADJOURNMENT:

There being no further business the meeting was adjourned at 8:10 P.M.

Respectfully submitted,

Sandra M. Wright
Secretary

List of Documents for June 26, 2019 OCPC Council Meeting

- Agenda for the June 26, 2019 OCPC Council Meeting
- OCPC Council Meeting Minutes, April 24, 2019
- OCPC Financial Statements April, May, 2019
- June, July, August 2019 Upcoming Events
- OCPC FY-2020 Budget Resolution 231
- Draft FFY 2020 Old Colony Unified Planning Work Program (UPWP)
- Draft FFY 2020-2040 Old Colony Long Range Transportation Plan (LRTP)
- OCPC CEDS Annual Report of Progress on meeting goals